

Homelessness is one of the most difficult experiences people have in our community. In the five counties belonging to our continuum of care, 6,375 people are experiencing the traumatic instability that results from losing their home with about a fifth of them, 1,212 people, being in Niagara County. Compared to last year's counts, the number of people experiencing homelessness decreased significantly (-26.5%), which is not surprising due to the impact the Covid-19 pandemic has had on housing. At the beginning of the pandemic, an eviction moratorium was established that did not allow for eviction of tenants and has remained in place as of the time of this writing. The eviction moratorium has allowed people to remain permanently housed that otherwise would have been evicted and would have entered into homelessness. Social distancing protocols have also made an impact as there have been less opportunities for outreach and service efforts that normally would have been conducted in places such as care facilities and schools.

The Homeless Alliance of WNY operates the local Homeless Management Information System, also known as BAS-Net(Buffalo Area Services- NETwork) which collects information on all HUD-funded and voluntarily participating non-HUD-funded homelessness alleviation providers, including outreach, emergency shelters, permanent supportive housing (including all housing first programs), rapid re-housing, and transitional housing providers. That information, other aggregate data shared by non-participating providers, and community demographic data from the American Community Survey are used to inform this report, which covers federal fiscal year 2020 (October 1, 2019 – September 30, 2020).

# **Key Findings**

## **Annual Counts of People Experiencing Homelessness**

|                | 2019 HMIS | 2019 Estimated<br>Total Count | 2020 HMIS | 2020 Estimated<br>Total Count | % Change |
|----------------|-----------|-------------------------------|-----------|-------------------------------|----------|
| NY-508         | 5344      | 6963                          | 4872      | 6375                          | -8.44%   |
| Niagara County | 1127      | 1649                          | 849       | 1212                          | -26.5%   |

Table 1: Overall Homelessness in Niagara County

- 1,212 people experienced homelessness in Niagara County in 2020, a decrease of 26.5% compared to 2019
- The number of single clients served between 2019 and 2020 decreased 23.6%, a significant change compared to the 18.3% increase between 2018 and 2019
- The number of families served between 2019 and 2020 decreased 24.4%, indicating a continued downward trend when compared to the 18.2% decrease between 2018 and 2019

# **Demographics of Homelessness**

Household Type and Homelessness

| Household Type           | Female | Male   |
|--------------------------|--------|--------|
| Single Adult             | 21.2%  | 78.8%  |
| Families                 | 71.6%  | 28.4%  |
| Couple With No Children  | 50.0%  | 50.0%  |
| Female Single Parent     | 100.0% | 0.0%   |
| Male Single Parent       | 0.0%   | 100.0% |
| Grandparent(s) and Child | 100.0% | 0.0%   |
| Two Parent Family        | 26.7%  | 73.3%  |

Table 2: Gender breakdown of household types based on all heads of households and their spouses/partners experiencing homelessness (730 clients)

| Household Type           | # of Households | % of Households | # of Clients | % of Clients  |
|--------------------------|-----------------|-----------------|--------------|---------------|
| Single Adult             | 640             | <b>90.4</b> %   | 640          | 75.4%         |
| Families                 | 68              | 9.6%            | 209          | <b>24.6</b> % |
| Couple with No Children  | 7               | 1.0%            | 14           | 1.6%          |
| Female Single Parent     | 39              | 5.5%            | 116          | 13.7%         |
| Grandparent(s) and Child | 2               | 0.3%            | 5            | 0.6%          |
| Male Single Parent       | 5               | 0.7%            | 10           | 1.2%          |
| Two Parent Family        | 15              | 2.1%            | 64           | 7.5%          |
| Grand Total              | 708             |                 | 849          |               |

Table 3: Family type distribution of the households experiencing homelessness (1 single adult = 1 household)

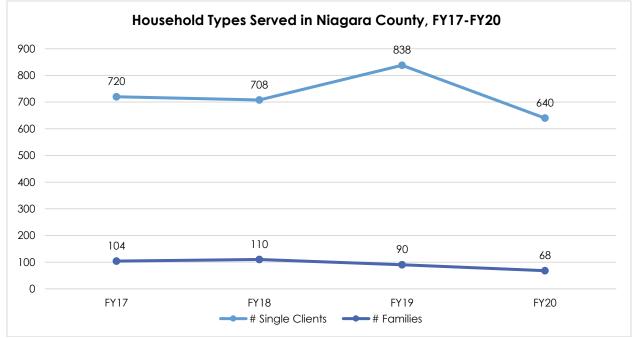


Figure 1: A look at the changes in the number of single clients and total families entering the homeless system over time.

#### Race, Ethnicity, and Homelessness

| Race                                | % of People<br>Experiencing<br>Homelessness | % of All City of<br>Niagara Falls<br>Residents | % of All Niagara<br>County Residents |
|-------------------------------------|---|--|--------------------------------------|
| Asian                               | 0.5%  | 1.7%   | 1.1%                                 |
| Black                               | 36.3%                                       | 22.1%  | 7.0%                                 |
| Native American                     | 1.6%  | 1.2%   | 1.0%                                 |
| Pacific Islander or Native Hawaiian | 0.2%  | 0.1%   | 0.0%                                 |
| White                               | 48.9%                                       | 68.0%  | 87.2%                                |
| Multiracial                         | 8.0%  | 5.9%   | 2.8%                                 |

Table 4: Racial demographics of people experiencing homelessness who reported their race, residents of the city of Niagara Falls, and residents of Niagara County<sup>1</sup>

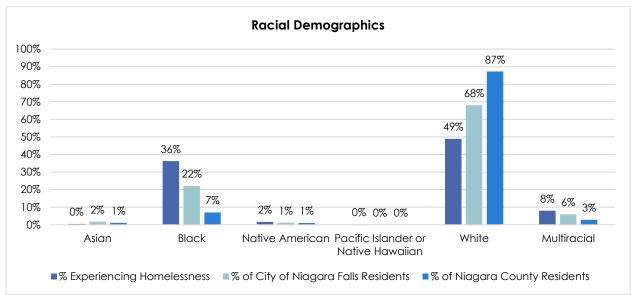


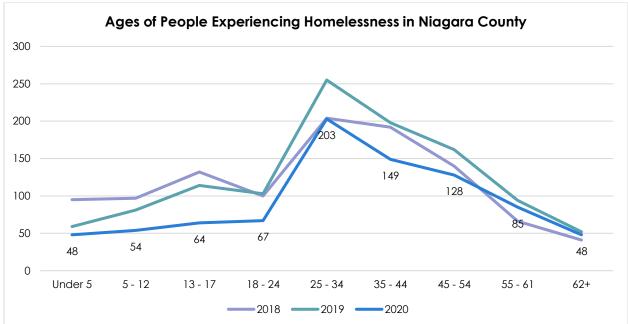
Figure 2: Percent of population in each racial category

| Ethnicity               | % of People<br>Experiencing<br>Homelessness | % of All City of<br>Niagara Falls<br>Residents | % of All Niagara<br>County Residents |
|-------------------------|---|--|--------------------------------------|
| Hispanic or Latino      | 8.4%  | 5.3%   | 3.0%                                 |
| Non-Hispanic/Non-Latino | 91.6%                                       | 94.7%  | 97.0%                                |

Table 5: Ethnicity demographics of people experiencing homelessness who reported their ethnicity, residents of the city of Niagara Falls, and residents of Niagara County<sup>2</sup>

<sup>&</sup>lt;sup>1</sup> 2019: ACS 5-Year Estimates Data Profiles (data.census.gov)

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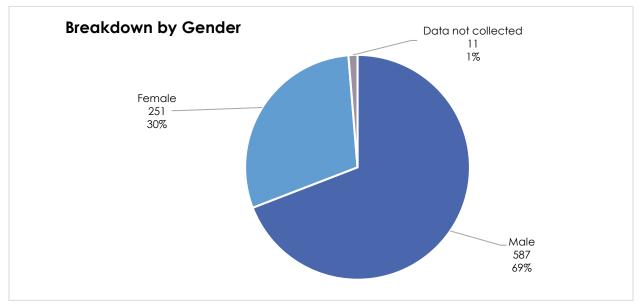


## Age, Gender, Household Type, and Homelessness

Figure 3: Age distribution of people experiencing homelessness 2019-2020

|         | Youth | Age<br>5 & Under | Age<br>5-12 | Age<br>13-17 | Adults | Age<br>18-24 | Age<br>25-34 | Age<br>35-44 | Age<br>45-54 | Age<br>55-61 | Age<br>62+ |
|---------|-------|------------------|-------------|--------------|--------|--------------|--------------|--------------|--------------|--------------|------------|
| Count   | 166   | 48               | 54          | 64           | 680    | 67           | 203          | 149          | 128          | 85           | 48         |
| Percent | 19.6% | 5.7%             | 6.4%        | 7.6%         | 80.4%  | 7.9%         | 24.0%        | 17.6%        | 15.1%        | 10.0%        | 5.7%       |

Table 6: Total adults/children experiencing homelessness who provided a date of birth (846 clients)





#### **Disability Data**

Just over a third (37.7%) of the 849 clients who provided their disability status report having at least one disability. Included in this rate is 6.4% of clients who reported having a disability but did not specify the type; as a result, we cannot determine how many disabilities they have. When only adults (ages 18+) are considered, this rate increases to 45.1%. People with disabilities are over-represented in the homelessness system. This is made clear by the discrepancies in the rates of people with disabilities in the city of Niagara Falls and general Niagara county (15.9%, 13.9% respectively) compared to the rates of people with disability experiencing homelessness in Niagara county seen here.<sup>3</sup>

|                               | No Disability | 1 Disability | 2 Disabilities | 3+ Disabilities | Number Unknown |
|-------------------------------|---------------|--------------|----------------|-----------------|----------------|
| % of Disabilities<br>Reported | 62.3%         | 16.0%        | 7.2%           | 8.1%            | 6.4%           |

Table 8: The disability status of those experiencing homelessness who reported their disability status (849 clients); if reporting yes to having a disability, the number of disabilities is indicated when data was provided

| Disability Type          | Count of Clients | % of All Clients w 1+ Disability | % of All Clients |
|--------------------------|------------------|----------------------------------|------------------|
| Alcohol Abuse            | 63               | 19.63%                           | 7.39%            |
| Chronic Health Condition | 72               | 22.43%                           | 8.44%            |
| Developmental            | 26               | 8.10%                            | 3.05%            |
| Drug Abuse               | 83               | 25.86%                           | 9.73%            |
| HIV/AIDS                 | 4                | 1.25%                            | 0.47%            |
| Mental Health Problem    | 184              | 57.32%                           | 21.57%           |
| Physical                 | 72               | 22.43%                           | 8.44%            |

Table 9: Breakdown of the types of disabilities experienced by both clients with disabilities (320) and all clients (849)

<sup>&</sup>lt;sup>3</sup> 2019: ACS 5-Year Estimates Data Profiles (data.census.gov)

## **Before and After Homelessness**

The situations that lead to homelessness, where people resided prior to entering a program, and where they go to after exiting

| Primary Reason for Homelessness               | Client Count | Percent |
|---|--------------|---------|
| Release From Institution                      | 142          | 34.2%   |
| Eviction by primary tenant                    | 59           | 14.2%   |
| Loss of Job/Income (includes public benefits) | 34           | 8.2%    |
| Household Disputes (not DV)                   | 31           | 7.5%    |
| Problems with building                        | 29           | 7.0%    |
| Relocation from out of the NY-508 CoC Area    | 24           | 5.8%    |
| Court eviction by landlord                    | 23           | 5.5%    |
| Mental Health                                 | 21           | 5.1%    |
| Substance Abuse                               | 17           | 4.1%    |
| Domestic Violence                             | 15           | 3.6%    |

Table 10: The top ten reasons cited for homelessness by heads of households, not including those who did not provide a response (415 clients)

| Residence Prior to Project Entry  | Client<br>Count | Percent |
|---|-----------------|---------|
| Jail, prison or juvenile detention facility   | 111             | 20.8%   |
| Staying or living in a family member's room, apartment or house                     | 101             | 18.9%   |
| Staying or living in a friend's room, apartment or house                            | 85              | 15.9%   |
| Emergency shelter, hotel/motel paid for w/ voucher, or RHY-funded Host Home shelter | 58              | 10.9%   |
| Place not meant for habitation  | 50              | 9.4%    |
| Rental by client, no ongoing housing subsidy  | 41              | 7.7%    |
| Psychiatric hospital or other psychiatric facility                                  | 15              | 2.8%    |
| Safe Haven  | 14              | 2.6%    |
| Transitional housing for homeless persons (including homeless youth)                | 13              | 2.4%    |
| Hospital or other residential non-psychiatric medical facility                      | 12              | 2.3%    |

Table 11: The top ten locations clients were residing at before entering the homelessness system according to heads of households, not including those who did not provide a response (533 clients)

| Exit Destinations   | Count | %     |
|---|-------|-------|
| Permanent   | 199   | 30.2% |
| Owned by client, no ongoing housing subsidy                                 | 12    | 1.8%  |
| Owned by client, with ongoing housing subsidy                               | 1     | 0.2%  |
| Rental by client, no ongoing housing subsidy                                | 95    | 14.4% |
| Rental by client, with other ongoing housing subsidy                        | 17    | 2.6%  |
| Rental by client, with RRH or equivalent subsidy                            | 6     | 0.9%  |
| Staying or living with family, permanent tenure                             | 45    | 6.8%  |
| Staying or living with friends, permanent tenure                            | 23    | 3.5%  |
| Temporary   | 64    | 9.7%  |
| Emergency shelter, voucher for hotel/motel, or RHY-funded Host Home shelter | 4     | 0.6%  |
| Hotel or motel paid for without emergency shelter voucher                   | 4     | 0.6%  |
| Staying or living with family, temporary tenure                             | 22    | 3.3%  |
| Staying or living with friends, temporary tenure                            | 26    | 4.0%  |
| Transitional housing for homeless persons (including homeless youth)        | 8     | 1.2%  |
| Institution   | 35    | 5.3%  |
| Foster care home or foster care group home                                  | 4     | 0.6%  |
| Hospital or other residential non-psychiatric medical facility              | 5     | 0.8%  |
| Jail, prison or juvenile detention facility                                 | 8     | 1.2%  |
| Long-term care facility or nursing home                                     | 1     | 0.2%  |
| Psychiatric hospital or other psychiatric facility                          | 6     | 0.9%  |
| Substance abuse treatment facility or detox center                          | 11    | 1.7%  |
| Unstable  | 2     | 0.3%  |
| Place not meant for habitation  | 2     | 0.3%  |
| No Data Available   | 359   | 54.6% |
| Client doesn't know   | 3     | 0.5%  |
| Client refused  | 7     | 1.1%  |
| Data not collected  | 4     | 0.6%  |
| No exit interview completed   | 214   | 32.5% |
| Other   | 130   | 19.8% |
| Grand Total   | 658   |       |

Table 12: Exit destinations provided by the heads of household at their latest exit in fiscal year 2020

# Locations of Homelessness and Housing Costs

| Zip Code of Last Permanent Address | Percent |
|------------------------------------|---------|
| 14301                              | 36.1%   |
| 14303                              | 13.7%   |
| 14305                              | 12.8%   |
| 14304                              | 9.6%    |
| 14094                              | 8.2%    |

Table 13: Top five zip codes of the last permanent address provided by heads of households (219 clients)

| Percent of Income Towards Rent | City of Niagara<br>Falls | Niagara County -<br>All | Niagara County Excluding<br>Niagara Falls |
|--------------------------------|--------------------------|-------------------------|---|
| Less than 15.0 percent         | 15.2%                    | 17.6%                   | 19.1%                                     |
| 15.0 to 19.9 percent           | 10.5%                    | 12.9%                   | 14.2%                                     |
| 20.0 to 24.9 percent           | 9.0%                     | 10.6%                   | 11.6%                                     |
| 25.0 to 29.9 percent           | 10.6%                    | 12.7%                   | 14.0%                                     |
| 30.0 to 34.9 percent           | 7.4%                     | 7.6%                    | 7.8%                                      |
| 35.0 percent or more           | 47.4%                    | 38.5%                   | 33.4%                                     |

Table 14: Percent of people paying a certain percent of their income on their housing in the city of Niagara Falls, Niagara county, and Niagara county excluding the city of Niagara Falls<sup>4</sup>

The concentration of people experiencing homelessness in the city of Niagara Falls is not entirely surprising when you see that over half of renters (54.8%) pay more of their income towards rent than is considered affordable (30%). Efforts to ensure that residents of the city of Niagara Falls can maintain their rent should explore housing affordability initiatives, which include subsidies paid to renters.

## **Conclusion: Policy Recommendations**

The solutions to homelessness is a home. Some people may need more support to remain housed but the basic solution is still finding people safe, affordable and decent housing. The biggest problem is there are not enough affordable housing units available for those at the lowest income levels.

While New York State's laudable initiative to create 100,000 affordable housing units and 6,000 supportive housing units is a good start, these projects often don't reach those at the lowest income levels. A soon-to-be released study by the Local Initiatives Support Corporation (LISC) is going to verify and quantify the deficit of housing options for those at the lowest income levels. Until we address this deficit, homelessness and people living in substandard housing will continue to be an issue.

Even with the additional Section 8 vouchers provided by the federal government, homelessness will still be an issue because there are not enough available housing units. Some people are losing their allocated vouchers because they can't find housing.

National, State and local elected officials will proclaim they are doing the best they can to address this issue, and there is no doubt of their sincerity, it simply isn't enough. We all have to do better.

The Homeless Alliance of WNY recommends:

- 1. There are three ways to provide housing to those most in need:
  - a. Subsidize renters with more Housing Choice Vouchers (Section 8)
  - b. Further subsidize the developers with HOME funds and project based Section 8 vouchers.
  - c. Invest in public housing through rehabilitation of existing units and the creations of new public housing units.

<sup>&</sup>lt;sup>4</sup> 2019: ACS 5-Year Estimates Data Profiles (data.census.gov)

- 2. The housing marketing study conducted by LISC cannot be allowed to collect dust on a shelf. Once it is released, all levels of government, nonprofits and the private sector must embrace and commit to building more affordable housing for those at the lowest income levels.
- 3. Housing is an undisputed Social Determinant of health. The medical community must be more involved in providing housing and end questionable releases of patients into homelessness and unstable housing.
- There needs to be better discharge planning between correctional facilities and homelessness providers. Too often, people cycle between homelessness and corrections. It's been proven that stable housing reduces recidivism.

In conclusion, the solution to homelessness is housing, housing and housing. It isn't rocket science. There are no magic bullets. The solution is very easy and very complex at the same time. The question is do we have the collective will to finally end homelessness?